

**Paperwork Reduction Act Statement.** We are collecting this information in accordance with the Marine Turtle Conservation Act, 16 U.S.C. §6601 et seq., Public Law 108-266, 16 US Code 6601. Your response is required to obtain or retain a benefit. We will use the information you provide to conduct a competitive review and select projects for funding. We may not conduct or sponsor and you are not required to respond to a collection of information unless it displays a currently valid OMB control number. We estimate that it will take applicants under this program about 22 hours to complete an application. We estimate it will take recipients under this program about 20 hours to complete required reporting and 20 hours for required recordkeeping. All burden estimates include the time to review instructions, search existing data resources, gather data needed and complete and review the submission. You may send comments on the burden estimate or any other aspect of this information collection to the Information Collection Clearance Officer, U.S. Fish and Wildlife Service, MS BPHC, 5275 Leesburg Pike, Falls Church, VA 22041-3803.

**U.S. Fish and Wildlife Service  
Division of International Conservation  
International Affairs**

Marine Turtle Conservation Fund  
Catalog of Federal Domestic Assistance (CFDA) Number: 15.645  
**Funding Opportunity Number: F18AS00378**  
Submission Deadline: November 26, 2018 (Cycle 1), April 1, 2019 (Cycle 2)

**Notice of Funding Opportunity and Application Instructions**  
**Carefully read this opportunity as recent changes have been incorporated**

**I. Description of Funding Opportunity**

The U.S. Fish and Wildlife Service's mission is to work with others to conserve, protect and enhance fish, wildlife and plants and their habitats for the continuing benefit of the American people. The International Affairs Program delivers on this mission through its financial assistance programs by supporting strategic projects that deliver measurable conservation results for priority species and their habitats around the world.

The Marine Turtle Conservation Fund (MTCA) is soliciting proposals for the conservation of marine turtles (*Chelonia mydas*, *Caretta caretta*, *Dermochelys coriacea*, *Eretmochelys imbricata*, *Lepidochelys olivacea*, *Lepidochelys kempii*) throughout their range outside of the United States and its territories. The U.S. Government enacted the Marine Turtle Conservation Act of 2004 in response to the decline of many marine turtle populations worldwide and the serious threats to their long-term survival. The primary purpose of the Act is to provide financial support for projects that conserve nesting populations and habitat and address other threats to the survival of marine turtles in foreign countries.

Projects that involve work on nesting beaches that begin April through June should submit proposals for the November deadline. Project that involve work on nesting beaches that begin October through November should submit proposals for the April deadline. Projects involving work not linked directly to nesting seasons such as fisheries bycatch reduction, regional meetings or outreach and education campaigns can submit applications at either deadline. If you have any questions regarding the best deadline to submit an application please contact the Marine Turtle Program Officer at [Earl\\_Possardt@fws.gov](mailto:Earl_Possardt@fws.gov).

Proposed project work should occur within the species range, outside of the United States. If work is to be conducted outside of the species range, the proposal should show a clear relevance to its conservation.

The MTCA marine turtle program contributes directly to the Secretary's priority 1 below by providing leadership and creating synergies for marine turtle conservation in over 30 countries and is focused on protecting and recovering some of the most globally significant nesting populations as well as some of the most endangered nesting sea turtle populations for six of the seven species of sea turtles.

1. Secretary Priority 1: Create a conservation stewardship legacy, second only to Teddy Roosevelt

The goal of this program is to reduce threats to marine turtles in their natural habitat. Proposals should identify specific conservation actions that have a high likelihood of creating lasting benefits. Project activities that emphasize data collection and status assessment should describe a direct link to management action, and explain how lack of information has been a key limiting factor for management action in the past. Proposals that do not identify how actions will reduce threats or that do not demonstrate a strong link between data collection and management action will be disqualified.

The U.S. Fish and Wildlife Service's marine turtle program prioritizes projects that fulfill the intent of the MTCA. The marine turtle program is therefore seeking project proposals that promote the conservation of marine turtles by focusing on the following activities and nesting populations:

- Activities that protect nesting females and eggs on important nesting beaches;
- Developing local human and institutional capacity for marine turtle conservation and management through training;
- Cultivating the conservation values, interests, and actions of target audiences through conservation education, community outreach, social marketing and other relevant tools and mechanisms;
- Developing and implementing measures to address fisheries by-catch threats to priority nesting populations (*see below*);
- Incorporating an interdisciplinary approach that includes social, economic, policy, and legal considerations of marine turtle conservation;
- Integrating problem solving, conflict resolution, and participatory approaches that are socially, culturally, politically, and economically enduring in the country/region where the project activities take place;
- Developing and executing marine turtle conservation management plans;
- Habitat conservation and management;
- Information exchange to promote international collaboration;
- Promotion of networks, partnerships, and coalitions that assist in the implementation of conventions, treaties, protocols and other international activities that promote regional collaboration and maximize coordinated conservation and management of marine turtles;
- Protected area/reserve management of important nesting beaches; and
- Strengthening local and national capacity to implement conservation programs on nesting beaches.

Priority populations and activities the MTCA Program are as follows:

1. **Leatherback** nesting populations in the **Pacific, Eastern and Southwestern Atlantic and Indian Ocean;**
2. **Loggerhead** nesting populations in the **North Pacific, Eastern Atlantic, Mediterranean, and North Indian Ocean;**
3. Major **hawksbill** nesting populations in the **Caribbean, Eastern Atlantic, Pacific, and Southeast Asia;**
4. **Olive ridley** nesting populations in the **Indian Ocean, South Atlantic, and Southeast Asia.**
5. **Green turtle** nesting populations in the **Mediterranean and remnant nesting populations anywhere experiencing high threats;**
6. **Kemp's ridley nesting populations on primary nesting beaches of Mexico**
7. Proposals that address and/or directly complement conservation activities directed at fisheries by-catch threats to priority nesting populations identified above and foraging populations in the North Atlantic and Mediterranean;
8. International, regional, and national marine turtle conservation capacity building.

Authorizing legislation for the MTCA program is the [Marine Turtle Conservation Act, 16 U.S.C. § 6601 et seq.](#).

## **II. Award Information**

This program uses one- to five-year grants as financial assistance instruments. The type of assistance instrument to be used is the decision of the U.S. Fish and Wildlife Service (Service). Proposals are typically funded at \$10,000 to \$50,000 USD for every year of project activities and the MTCA program supports about 40-45 projects each year including ongoing multi-year awards. The amount of funding requested must match scope of the activities, the anticipated results, and the length of the project period. Higher amounts may be requested with appropriate justification.

The period of performance for projects awarded under this program may be one or more years. Project proposals must be designed and budgeted accordingly. For multi-year projects, budgets and project activities should be clearly articulated in phases/years, with a separate budget table for each individual phase/year of project activities. Support for future phases/years will be contingent on project performance, satisfactory reporting and financial management, and availability of program funds. Past and present recipients of awards under this program are eligible, but must submit new proposals to compete for funding each fiscal year.

## **III. Basic Eligibility Requirements**

### **Eligible Applicants**

Applicants can be individuals; multi-national secretariats; state and local government agencies; non-profit, non-governmental organizations; for-profit organizations; public and private institutions of higher education; and foreign entities.

### **Ineligible Activities**

**We will not fund the purchase of firearms or ammunition; buying of intelligence, evidence or information or paying informants; gathering information by persons who conceal their true**

**identity or any activity that would circumvent sanctions, laws, or regulations of either the U.S. or the country in which the activity would occur.**

**Projects in countries determined by the U.S. Department of State to have repeatedly provided support for acts of international terrorism. These countries are subject to four main categories of sanctions which include restrictions on U.S. foreign assistance, miscellaneous financial, and other restrictions. See <http://www.state.gov/j/ct/list/c14151.htm> for more information;**

**Projects in countries included in comprehensive sanction programs administered by the U.S. Department of Treasury, Office of Foreign Asset Controls, without proper licenses. See <http://www.treasury.gov/resource-center/sanctions/Pages/default.aspx> for more information on OFAC and specific comprehensive and non-comprehensive sanction programs.**

Applicants must ensure that activities occurring outside the United States are coordinated as necessary with appropriate U.S. and foreign government authorities and that any necessary licenses, permits, or approvals are obtained prior to undertaking proposed activities. The Service does not assume responsibility for recipient compliance with the laws and regulations of the country in which the work is to be conducted.

**Leahy Vetting Requirements:** This program may award funding subject to the requirements and restrictions of the Foreign Assistance Act, which includes a prohibition on providing foreign assistance to any individual or unit of the security forces of a foreign country that has a record of gross violation of human rights. The U.S. Department of State must screen qualifying individuals and units, including consular political and other specific security and human rights checks, prior to the Service issuing an award. This vetting is required for all forms of support to a foreign security force including provision of training, technical assistance, and direct support for the purchase of materials or equipment. This program may fund conservation efforts authorized under the Foreign Assistance Act that require working with or providing direct support to entities meeting the definition of “foreign security force”, which may include law enforcement personnel, park rangers, police, or customs officials. Please see the [U.S. Department of State’s website](#) for more information. If foreign (non-U.S.) security forces will be involved in any of the proposed project activities, please describe in detail the resources to be used to support these forces and specify if the participants are a unit (e.g, rangers assigned to a protected area), a group of individuals, or a single individual. The Service will contact any applicant selected for funding that is subject to Leahy vetting with further instructions.

Federal law (2 CFR Part 25, Universal Identifier and System for Award Management) mandates that all entities applying for Federal financial assistance must have a valid Dun & Bradstreet Data Universal Number System (DUNS) number and have a current registration in the System for Award Management (SAM). **Exemptions: The SAM registration requirement does not apply to individuals submitting an application on their own behalf and not on behalf of a company or other for-profit entity, State, local or Tribal government, academia or other type of organization.**

#### **A. DUNS Registration**

Request a DUNS number online at <http://fedgov.dnb.com/webform>. For technical difficulties, contact Dun & Bradstreet by email at: [govt@dnb.com](mailto:govt@dnb.com). U.S.-based entities may also request a DUNS number by telephone by calling the Dun & Bradstreet Government Customer Response Center, Monday – Friday, 7 AM to 8 PM CST at the following numbers:

U.S. and U.S Virgin Islands: 1-866-705-5711

Hearing Impaired Customers Only call: 1-877-807-1679 (TTY Line)

Once assigned a DUNS number, entities are responsible for maintaining up-to-date information with Dun & Bradstreet.

### **Entity Registration in System for Award Management (SAM)**

Register in SAM online at <http://www.sam.gov/>. Once registered in SAM, entities must renew and revalidate their SAM registration at least every 12 months from the date previously registered. Entities are strongly urged to revalidate their registration as often as needed to ensure that their information is up to date and in synch with changes that may have been made to DUNS and IRS information. Foreign entities who wish to be paid directly to a United States bank account must enter and maintain valid and current banking information in SAM.

Note: The official U.S. government website address for SAM is [www.sam.gov](http://www.sam.gov). There is NO COST to register in or access SAM.gov. There are third-party vendors who charge a fee in exchange for registering entities in SAM; please be aware that you can register to do business with the U.S. government FOR FREE directly in SAM at [www.sam.gov](http://www.sam.gov).

### **Excluded Entities**

Applicant entities or their key project personnel that have been designated as “*ineligible*”, “*prohibited/restricted*” or “*excluded*” from receiving Federal contracts, certain subcontracts, and certain Federal assistance and benefits in the *SAM.gov Exclusion Database* will not be considered for Federal funding, as applicable to the funding being requested under this Federal program. The Service conducts a review of the *SAM.gov Exclusions Database* for all applicant entities and their key project personnel prior to award.

### **B. Voluntary Committed Cost Sharing or Matching:**

Voluntary committed cost sharing is not required but priority will be given to projects for which there exists some measure of voluntary committed cost share or match funds. If voluntary committed cost share/match is included it may be in the form of cash or in-kind contributions. Only verifiable contributions should be included as a voluntary committed cost share/match. Funds provided by another U.S. Federal Government agency or another Service award cannot be reported as matching contributions but should be noted and explained in detail. A voluntary committed cost share/match shown during one year may not be repeated as a voluntary committed cost share/match in a subsequent proposal. Applicants may attribute some or all of their allowable indirect costs as voluntary committed cost-share/match.

## **IV. Application Requirements: To be considered for funding under this opportunity, an application must contain:**

A. Standard Form (SF) 424, Application for Federal Assistance: Applicants must submit the appropriate SF 424 Application for Federal Assistance. The SF 424 Application for Federal Assistance must be complete, and signed and dated. Individuals applying as a private citizen (i.e., unrelated to any business or nonprofit organization you may own or operate in your name), must complete the SF 424 Application for Federal Assistance-Individual form. All other applicants must complete the standard SF 424, Application for Federal Assistance. The required SF 424 forms are available on the “Packages” tab of this Funding Opportunity on Grants.gov. Please note: Enter only the amount requested from this Federal program in the “Federal” funding box on the SF 424 Application. Include any other Federal sources of

funding in the “Other” box, and provide details on those Federal source(s) and funding amount(s) in the required Budget Narrative (see section xx below).

## **B. Project Title**

Provide a basic description of the project, including the location and country, in the title. If this is a continuation of an earlier funded proposal, use the same title and include the appropriate number to denote that this is a subsequent proposal such as: Conservation of sea turtles in the Turtle Islands, Sierra Leone - 2. **Please note:** This title will be the reference archived and communicated in all future documents.

## **C. Project Summary**

This section should answer the question, “What is the purpose of this project?” BRIEFLY summarize your project in one page or less. Include the title of the project, geographic location, and a brief overview of the need for the project. Goal(s), objectives, specific project activities, beneficiaries, and expected products can also be included in this section. This summary will be shared with the public and should describe the project but not reveal any security-sensitive information.

## **D. Project Narrative**

Please note: Project narratives should be ten pages or less. Pages should be numbered. Project summary, figures, tables, maps, curriculum vitae, and required standard forms do not count toward the ten-page limit.

**1. Statement of Need:** This section should answer the question, “Why is this project necessary?” Clearly identify the wildlife, habitat or biodiversity targeted for conservation (if the project activities includes surveying and or protecting nests along a stretch of beach then indicate the length of beach, the species and estimated range of number of nests to be protected for each species); a description of the direct threats that affect the targeted species at the project site; and the specific threats that the project will address. This section should describe how the proposed activities are expected to lead to desired conservation outcomes, such as the reduction of direct threats or improvement of the status of species and habitats. Summarize previous or on-going efforts (of you/your organization, and other organizations or individuals) that are relevant to the proposed work, including how the proposal differs from past work, or builds upon it, including how the applicant plans to expand upon the successes, failures, and lessons learned from past efforts.

If you have received funding previously from the Service for this specific project work or site, provide a summary of the funding, associated activities, products, outcomes and associated measurable conservation results. A table may be the most efficient way to convey this information: including columns for donor, reference number, amount funded, year of activity, and bullet points of major activities, outcomes, products and associated measurable conservation results. Projects with funding from any other government source or eligible for any other government source should add a section describing the activities supported and the added value of Service support. Please note how the proposal differs or builds upon funding available from other major donors. Former recipients of Service support should note that every proposal is expected to be a stand-alone document. Not all proposal reviewers may be familiar with past grants and a summary of activities and accomplishments helps all reviewers to better understand the proposal in context.

**2. Project Goals, Objectives, Activities and Methods:** This section should answer the question, “What do you want to achieve and how are you going to do it?” State the long-term goals of what your project aims to achieve. Objectives are the specific steps that you will take to reach your stated goals. Your

objectives must be attainable within the project period and should be specific, measurable, and realistic. Activities are the specific actions to be undertaken to fulfill the project objectives and reach the project goal(s). The proposed project activities narrative must be detailed enough for reviewers to make a clear connection between the activities and the proposed project costs. Provide a detailed description of the method(s) used to carry out each activity.

The following format is recommended:

**GOAL:**

- Objective 1.
  - Activity 1.1
  - Activity 1.2
- Objective 2.
  - Activity 2.1
- Objective 3.
  - Activity 3.1
  - Activity 3.2
  - Activity 3.3

**3. Project Timetable:** This section should answer the question, “Over what time period will project activities be implemented?”

Provide a timetable indicating roughly when activities or project milestones are to be accomplished. Include any resulting tables, spreadsheets or flow charts within the body of the project narrative (do not include as separate attachments). The timetable should not propose specific dates but instead group activities by month for each month over the entire proposed project period.

Consider including activities that meet one or more of the following conditions:

- a. Activities that clearly address the specific direct threats describe in the above section titled: Statement of Need.
- b. Activities that are feasible and likely to be successfully implemented as stated;
- c. Activities that apply the best scientific and/or technical information and methods available;
- d. Activities that include the participation of local partners in project activities, including meaningful involvement of government, community or civil society stakeholders; and
- e. Activities resulting in benefits continuing beyond the period of performance of the grant.

An example of a timetable can be found here: <https://www.fws.gov/international/pdf/sample-timetable.pdf>.

**4. Stakeholder Coordination/Involvement:** This section should answer the question, “Who are you going to work with?” As applicable, describe how you/your organization has coordinated with and involved other relevant organizations, local community groups or individuals in planning the project, and detail if/how they will be involved in conducting project activities, disseminating project results and/or incorporating your results/products into their activities. Please describe any previous work with these stakeholders and how working with them relates to the specific threats and target audiences. Where multiple groups are working in the same site or are listed as stakeholders in the proposal, letters of endorsement specifically referring to this proposal and to the proposed collaboration from each partner organization will strengthen your proposal and may be requested by reviewers.

**5. Project Monitoring and Evaluation:** This section should answer the question, “How will you evaluate the progress and success of this project?” Detail the monitoring and evaluation plan for the project. Building on the stated project objectives, which must be specific and measurable, identify what you will measure (i.e., quantitative/quantifiable indicators) and how you will measure (i.e., methods, sample size, survey tools). **Note that outputs (or products) should generally NOT be used as indicators, including USFWS performance reports.** Indicators should reflect a change in capacity, human behavior, threat, or status of the target species. If the current status of the indicator is known, and the applicant identifies the indicator’s desired status or qualitative condition, providing this information will strengthen the proposal.

The following table format is recommended:

<b>Objective</b>	<b>Indicator</b> (i.e., what you will measure to track your progress toward achieving the objective)	<b>Monitoring Method</b> (i.e., how you will measure the indicator)	<b>Current Status</b> (if known)	<b>Desired Status</b>
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The Service values projects that report both the success and failures of efforts as a means by which an applicant can improve their performance and provide lessons learned to improve our efforts to conserve wildlife.

**6. Description of Entities Undertaking the Project:** This section should answer the question, “Who will carry out the project and what are their specific qualifications?” Provide a brief description of the applicant organization and all participating entities and/or individuals. Identify which of the proposed activities each agency, organization, group, or individual is responsible for conducting or managing. On the SF-424, Application for Federal Assistance, provide complete contact information for the individual within the organization that will oversee/manage the project activities on a day-to-day basis. If eligibility for funding is based completely or in part on the qualifications of key personnel, provide brief (**1 page**) *curricula vitae* for key personnel, identifying their qualifications to meet the project objectives. To prevent unnecessary transmission of Personally Identifiable Information, **DO NOT include Social Security numbers, the names of family members, or any other personal or sensitive information including marital status, religion or physical characteristics on the description of key personnel qualifications.**

**7. Sustainability:** This section should answer the question, “What is your long-term plan for this project beyond the USFWS funding period?” As applicable, describe which project activities will continue beyond the proposed project period, who will continue the work or act on the results achieved, and how and at what level you expect these future activities will be funded.

**8. Literature Cited: (if applicable) include as an addendum and not within the text of the proposal.**

**9. Map of Project Area:** This section should answer the question, “Where is the project located?” The map should clearly delineate the project area and be large enough to be legible. Label any sites referenced in the project narrative.

**10. Governmental Endorsement:** For projects implemented outside the United States, non-governmental applicants must include a **recent** letter of support (no older than two years) from the appropriate local, regional, or national government wildlife or conservation authority. Where appropriate, letters of support from local communities or project beneficiaries should be provided. Endorsement letters should make specific reference to the project by its title as submitted on the applicant’s proposal.



**E. Budget Information**

**1. SF 424, Budget Information Form:** Applicants must submit the appropriate SF 424 Budget Information form. Complete the SF-424C, Budget Information for Construction Programs form for construction projects. Complete the SF-424A for all other projects. The required SF 424 forms are available on the “Packages” tab of this Funding Opportunity on Grants.gov. Federal award recipients and subrecipients are subject to the Federal cost principles in [Title 2 of the Code of Federal Regulations Part 200](#). **Please note:** Show funds requested from this Federal program separately from any other Federal sources of funding. In the “Budget Summary” section, use the first row for funding requested from this Federal program. Use subsequent row(s) for other Federal funding. Enter each Federal program’s CFDA number in the corresponding fields on the form. The CFDA number for this Federal program appears on the first page of this Funding Opportunity.

**2. Budget Narrative**

Provide a written justification explaining all requested budget items/costs. Each budget item must demonstrate a clear connection to the project activities, and show how the item amounts were determined. Each of the major costs (salaries, fringe benefits, equipment, travel, supplies, other direct and indirect costs) must be explained. For expensive items or large single purchases, provide detailed technical specifications or a pro forma invoice. For personnel salary costs, include the baseline salary figures and the estimates of time (as percentages) to be directly charged to the project. Describe any item that under the applicable Federal Cost Principles requires the Service’s approval and estimate its cost.

The Budget Narrative should provide enough information for reviewers to be able to understand the cost basis and calculation at a glance. For example, a \$3,300 for lodging costs should include the formula for how the cost was calculated: *Lodging for 20 nights x 11 people x \$15/night = \$3,300.*

For any salaries, staff time or contractors for which Service funds are requested, the person should be identified and their qualifications described in Section 6 (Description of Entities Undertaking the Project). For any training, a description of the training should be included in the Methods section. For any meetings, a description of participants, a draft agenda and desired outputs should be provided.

For expensive items or large single purchases, provide detailed technical specifications or a pro forma invoice. For personnel salary costs, include the base-line salary figures and the estimates of time (as percentages) to be directly charged to the project. Describe any item that under the applicable Federal Cost Principles requires USFWS approval and estimate its cost.

Wherever possible, cost calculations and additional descriptions should be included in the Budget Narrative. It is strongly recommend a detailed Budget Table accompany your Budget Narrative. The following table format is recommended:

Category/Budget Item	Units	Cost per Unit (\$)	No. Units	Total	USFWS	Other Donor
<b>Personnel</b>						
Trainer	month	\$ xxx	xx	\$ xxx	\$xxx	
Project Director	month	\$ xxx	xx	\$ xxx		\$ xxx
Project Coordinator	month	\$ xxx	xx	\$ xxx		\$ xxx
<b>Personnel Subtotal</b>					\$xxx	\$ xxx
<b>Purchased Services</b>						
Printing (Manuals)	Each	\$ xxx	xx	\$ xxx	\$xxx	\$ xxx
Printing (Training)	lump	\$ xxx	xx	\$ xxx	\$xxx	\$ xxx

Printing (Outreach materials; banners, stands, etc)	lump	\$ xxx	xx	\$ xxx	\$xxx	
<b>Purchased Services Subtotal</b>					\$ xxx	\$ xxx
<b>Travel</b>						
Vehicle day use (with driver)	Day	\$ xxx	xx	\$ xxx		
Vehicle maintenance and repair	lump	\$ xxx	xx	\$ xxx	\$xxx	
Domestic Flights (Coordination at Transit	Each	\$ xxx	xx	\$ xxx	\$xxx	
Travel Subtotal					\$ xxx	\$ xxx
<b>Lodging and Meals</b>						
Meals (4 day Training 30 ppl)	Day	\$ xxx	xx	\$ xxx	\$xxx	
Accommodation 4 day Training 20ppl)	Day	\$ xxx	xx	\$ xxx	\$xxx	
<b>Lodging and Meals Subtotal</b>					\$ xxx	\$ xxx
<b>Supplies</b>						
Supplies (Training)	lump	\$ xxx	xx	\$ xxx	\$xxx	
Supplies (Patrols)	month	\$ xxx	xx	\$ xxx	\$xxx	
<b>Supplies Subtotal</b>					\$ xxx	\$ xxx
<b>GRAND TOTAL</b>					\$xxx	\$xxx

\*Present all amounts in U.S. dollars

Go to <http://www.fws.gov/international/pdf/sample-budget.pdf> to view a sample project budget table.

If your Budget Table requires more than one page, verify that the column headings and row titles appear on all pages. For multi-year or multi-phase projects, please include a separate budget narrative and table for each year/phase with subtotals.

Other things to consider when developing your Budget:

- **Federally Funded Equipment:** If the U.S. Federal Government has paid for equipment for another award, applicants cannot claim it to be a matching or in-kind contribution and SHOULD NOT include it in the budget table. Instead, provide a separate list of any equipment paid for by the U.S. Federal Government that will be used for the project, including the name of the Federal agency that paid for the equipment.
- **Banking fees and charges:** Banking and funds transfer fees resulting from a Federal award are typically included in and recovered by the recipient's indirect cost rate (facilities & administrative (F&A) costs). Applicants that will charge all project costs directly (i.e., do not have an indirect cost rate and will not claim the flat *de minimis* indirect cost rate) should include an estimate of any anticipated electronic funds transfer or other banking fees and charges directly related to the Federal award in their proposed budget.
- **Program Income:** Your project may include activities that will generate program income. Program income earned as a result of activities supported with Federal funding includes, but is not limited to the following: income from fees for services, the use or rental of property, the sale of commodities or fabricated items, license fees and royalties on patents and copyrights, and interest on loans. Program income does not include interest earned on advances of Federal funds. Income earned during the project period of an approved award shall be retained by the recipient and used in at least one of the following ways:
  1. Added to the funds requested from the Service for the project in addition to those committed by the recipient/other partners, and later used to conduct additional activities that will further the project objectives; OR

2. Used to finance the non-Federal share of the project.

**Required Indirect Cost Statement:** Applicants that do not have a Negotiated Indirect Cost Rate Agreement (NICRA) cannot claim more than a flat *de minimis* indirect cost rate of 10% of modified total direct costs. All applicants, except individuals applying for funds separate from a business or non-profit organization he/she may operate, must include in the budget justification one of the following statements and attach to their application any required documentation identified in the applicable statement:

**“We are:**

1. A [insert your organization type] that has never submitted an indirect cost rate proposal to our cognizant agency. Our indirect cost rate is [insert rate]. In the event an award is made, we will submit an indirect cost rate proposal to our cognizant agency within 90 calendar days after the award is made.

OR

2. A [insert your organization type] that has never submitted an indirect cost rate proposal to our cognizant agency. Our indirect cost rate is [insert rate]. However, in the event an award is made, we will not be able to meet the requirement to submit an indirect cost rate proposal to our cognizant agency within 90 calendar days after award. We request as a condition of award to charge a flat *de minimis* indirect cost rate of 10% of modified total direct costs as defined in [Title 2 of the Code of Federal Regulations Part 200, section 200.68](#). We understand that the 10% *de minimis* rate will apply for the life of the award, including any future extensions for time, and that the rate cannot be changed even if we do establish an approved rate with our cognizant agency at any point during the award period.

OR

3. A [insert your organization type] that has never submitted an indirect cost rate proposal to our cognizant agency and has an indirect cost rate that is lower than 10%. Our indirect cost rate is [insert rate; must be lower than 10%]. However, in the event an award is made, we will not be able to meet the requirement to submit an indirect cost rate proposal to our cognizant agency within 90 calendar days after award. We request as a condition of award to charge a flat indirect cost rate of [insert rate; must be lower than 10%] of [insert a clear description of the direct cost base against which your rate is charged (e.g., salaries; salaries and fringe benefits; or modified total direct costs)]. However, please note that your organization cannot charge indirect costs in excess of the indirect costs that would be recovered if applied against modified total direct costs as defined in 2 CFR 220.68]. We understand that we must notify the Service in writing immediately if we establish an approved rate with our cognizant agency at any point during the award period.

OR

4. A [insert your organization type] that will charge all costs directly.

**All applicants are hereby notified of the following:**

- Recipients without an approved indirect cost rate are prohibited from charging indirect costs to a Federal award. Accepting the 10% *de minimis* rate as a condition of award is an approved rate.
- Failure to establish an approved rate during the award period renders all costs otherwise allocable as indirect costs unallowable under the award.

- Only the indirect costs calculated against the Federal portion of the total direct costs may be charged to the Federal award. Recipients may not charge to their Service award any indirect costs calculated against the portion of total direct costs charged to themselves or charged to any other project partner, Federal and non-Federal alike.
- Recipients must have prior written approval from the Service to transfer unallowable indirect costs to amounts budgeted for direct costs or to satisfy voluntary committed cost-sharing or matching requirements under the award.
- Recipients are prohibited from shifting unallowable indirect costs to another Federal award unless specifically authorized to do so by legislation.”

For more information on indirect cost rates, see the Service’s **Indirect Costs and Negotiated Indirect Cost Rate Agreements** guidance document on the Internet at <http://www.fws.gov/grants/>.

#### **Negotiating an Indirect Cost Rate with the Department of the Interior:**

For organizations without a NICRA, you must have an open, active Federal award to submit an indirect cost rate proposal to your cognizant agency. The Federal awarding agency that provides the largest amount of direct funding to your organization is your cognizant agency, unless otherwise assigned by the White House Office of Management and Budget (OMB). If the Department of the Interior is your cognizant agency, your indirect cost rate will be negotiated by the Interior Business Center (IBC). For more information, contact IBC at:

##### Indirect Cost Services

Acquisition Services Directorate, Interior Business Center

U.S. Department of the Interior

2180 Harvard Street, Suite 430

Sacramento, CA 95815

Phone: 916-566-7111; Email: [ics@nbc.gov](mailto:ics@nbc.gov)

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Internet address: <https://www.doi.gov/ibc/services/finance/indirect-cost-services>

**F. Single Audit Reporting Statements:** As required in [Title 2 of the Code of Federal Regulations Part 200, Subpart F](#), all U.S. states, local governments, federally-recognized Indian tribal governments, and non-profit organizations expending \$750,000 USD or more in Federal award funds in a fiscal year must submit a Single Audit report for that year through the Federal Audit Clearinghouse’s Internet Data Entry System. All U.S. state, local government, federally-recognized Indian tribal government and non-profit applicants must provide a statement regarding if your organization was/was not required to submit a Single Audit report for the organization’s most recently closed fiscal year and, if so, state if that report is available on the Federal Audit Clearinghouse Single Audit Database website (<https://harvester.census.gov/facweb/>) and provide the EIN under which that report was OMB Control submitted. Include these statements at the end of the Project Narrative in a section titled “**Single Audit Reporting Statements**”.

**G. Assurances:** Include the appropriate signed and dated Assurances form Complete either the SF-424B, Assurances for Non-Construction Programs or the SF-424D, Assurances for Construction Programs. The required SF 424 forms are available on the “Packages” tab of this Funding Opportunity on Grants.gov. The form contains language that states that some of the assurances may not be applicable to your organization and/or your project or program. Signing this form does not make you or your organization subject to laws that are otherwise not applicable to you or your organization. Changing, crossing out, or making notations on the form before signing has no impact on the applicability of law.

**H. Certification and Disclosure of Lobbying Activities:** Under Title 31 of the United States Code, Section 1352, an applicant or recipient must not use any federally appropriated funds (both annually appropriated and continuing appropriations) or matching funds under a grant or cooperative agreement award to pay any person for lobbying in connection with the award. Lobbying is defined as influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress connection with the award. Submission of an application also represents the applicant's certification of the statements in 43 CFR Part 18, Appendix A-Certification Regarding Lobbying. If you/your organization have/has made or agrees to make any payment using non-appropriated funds for lobbying in connection with this project AND the project budget exceeds US\$100,000, complete and submit the [SF- LLL, Disclosure of Lobbying Activities form](#). See 43 CFR, Subpart 18.100 for more information on when additional submission of this form is required.

**I. Conflict of Interest Disclosures:** Applicants must state in their application if any actual or potential conflict of interest exists at the time of submission. Conflicts of interest include any relationship or matter, which might place the recipient, including their employees and subrecipients, in a position of conflict, real or apparent, between their responsibilities under the award and any other outside interests. Conflicts of interest include direct or indirect financial interests; close personal relationships; positions of trust in outside organizations; consideration of future employment arrangements with a different organization; and decision-making authority related to the proposed project. Conflicts of interest are those circumstances real or perceived that would cause a reasonable person with knowledge of the relevant facts to question the impartiality of the applicant, or the applicant's employees or subrecipients, in matters pertaining to the proposed project. Applicants must notify the Service in writing in their application if any employees, including sub-recipient and contractor personnel, are related to, married to, or have a close personal relationship with any Federal employee in program to which you are applying for funding or who otherwise may be involved in the review and selection of their proposal. The term employee means any individual to be engaged in the performance of work pursuant to the Federal award application. Failure to disclose and resolve conflicts of interest in a manner that satisfies the Service may result in the rejection or disqualification of the application.

**J. Required Overlap/Duplication Statement:** Applicants must provide a statement indicating if there is any overlap between this Federal application and any other Federal application, or funded project, in regards to activities, costs, or time commitment of key personnel. If no such overlap or duplication exists, state, "There are no overlaps or duplication between this application and any of our other Federal applications or funded projects, including in regards to activities, costs, or time commitment of key personnel". If any such overlap exists, provide a complete description of overlaps or duplications between this proposal and any other federally funded project or application in regards to activities, costs, and time commitment of key personnel, as applicable. Provide a copy of any overlapping or duplicative proposal submitted to any other potential funding entity and identify when that proposal was submitted, to whom (entity name and program), and when you anticipate being notified of their funding decision. When overlap exists, your statement must end with "We understand that if at any time we receive funding from another source that is duplicative of the funding we are requesting from the U.S. Fish and Wildlife Service in this application, we will immediately notify the U.S. Fish and Wildlife Service point of contact identified in this Funding Opportunity in writing."

#### **Application Checklist**

- DUNS Number
- System for Award Management (SAM) registration

- Leahy vetting information, if applicable
- SF-424 Application for Federal Assistance form
- SF-424B or D Assurances form
- Project Summary (1 page)
- Components outlined in Section C. Project Narrative (maximum 10 pages)  
Summary *curricula vitae* (1 page maximum) for key personnel
- Map
- Recent Letter of Governmental Endorsement
- SF 424 A or C Budget Information form
- Budget Narrative
- List of Federally funded equipment: If Federally-funded equipment will be used for the project, a list of that equipment
- Indirect Cost Statement
- NICRA: When applicable, a copy of the organization's current Negotiated Indirect Cost Rate Agreement
- Overlap/Duplication statement
- A-133 Single Audit Reporting statement, if applicable
- SF-LLL Form, if applicable

#### V. Submission Instructions

**SUBMISSION DEADLINE:** Cycle 1 is open from present to November 26, 2018. Cycle 2 is open from February 1 to April 1, 2019. Proposals must be submitted by 11:59 PM EDT November 26, 2018 for Cycle 1, and by 11:59 PM EDT on April 1, 2019 for Cycle 2. Proposals must be submitted in English. **Late applications will not be accepted.** A confirmation email containing an assigned proposal number beginning with "MT19" will be sent to applicants in 5-15 business days from the opportunity closing date. If you do not receive this email within 15 days of the opportunity closing date, immediately contact Forrest Miller at [Forrest\\_Miller@fws.gov](mailto:Forrest_Miller@fws.gov).

Please select the appropriate submission option:

**U.S. Applicants:** U.S. applicants **MUST** apply through Grants.gov. U.S. applicants cannot submit applications by direct email to the program inbox email without prior approval or justification. If you wish to seek a waiver and approval for direct email submission, you must demonstrate that you have attempted to register in SAM and apply via Grants.gov, and attempted to resolve issues you experienced. This may include computer screen shots, email correspondence or other information obtained at the time of submission, before the stated deadline, that would support a waiver.

- **Register an Account with Grants.gov:** Applicants must first [register an account with Grants.gov](#) and complete all steps of the registration process before they can apply through Grants.gov. Grants.gov registration requires the entity to create an account, create an account profile, and establish authorized profile roles, including the applicant's authorized representative. Registration can take three to five business days or longer, if you do not complete the required steps in a timely manner.



- **Apply through Grants.gov:** Grants.gov applicants apply online using Workspace. Workspace is a shared, online environment where members of a grant team may simultaneously access and edit different webforms within an application. For each funding opportunity announcement, you can create individual instances of a workspace. To apply, the applicant will [create, complete, and submit a Workspace application package for this Funding Opportunity directly on Grants.gov](#). Grants.gov recommends submitting your application package at least 24-48 hours prior to the close date to allow time to correct any potential technical issues that may disrupt the application submission. When attaching files to the Grants.gov application, please do not assign file names longer than 20 characters, including spaces. File names longer than 20 characters will prevent your application received by Grants.gov from automatically downloading into the Service's financial assistance management system. Applicants using slow internet, such as dial-up connections, should be aware that the transmission of the application to Grants.gov takes time. Grants.gov sends either an error message or a "successfully received" message by email to the applicant's authorized representative once the transmission is complete. Please do not end the transmission process before receiving that message.
- **Proof of Timely Submission:** Grants.gov automatically generates an electronic date and time stamp in the system upon application receipt. Grants.gov sends an acknowledgement of receipt with the date and time stamp and a unique Grants.gov application tracking number to the authorized representative by email. This email from Grants.gov serves as the proof of timely submission.

**Foreign Applicants:** Foreign applicants are encouraged to submit applications through Grants.gov as described for U.S. applicants above. However, you may also submit your proposal to the following email address: [mscf\\_marineturtle@fws.gov](mailto:mscf_marineturtle@fws.gov). All documents must be printable on letter-sized paper (8 ½" x 11"). Format pages to display and print page numbers. **Format your entire proposal into a SINGLE pdf file.** If you are unable to submit a single pdf file and need to submit separate attachments, please send them in a single email message. If your files are too big for a single email, please number your emails and attachments and include the name of your organization in the subject line so that we know the order of your submissions. Compressed files (ZIP, RAR, etc.) and/or links to upload sites will **NOT** be accepted.

The required SF-424 Application for Federal Assistance form, SF-424B/D Assurances form, and any other required standard forms **MUST** be signed by your organization's authorized official. The Signature and Date fields on the standard forms downloaded from Grants.gov are pre-populated with the text "Completed by Grants.gov upon submission" or "Completed on submission to Grants.gov". Remove this text (manually or digitally) before signing the forms.

## **VI. Application Review**

The Service will solicit advice from qualified experts to conduct a technical review of your proposed project. The Service may also discuss your proposal with known past and present partners to reduce the potential for waste, fraud, and abuse, and to encourage coordination and collaboration among projects on the ground.

**Criteria:** High priority, well-justified and feasible projects that address most or all of the requested proposal elements will be forwarded for review. Other review criteria include considering the degree to which:

- The project is well justified, has clear benefits, makes a significant contribution to the protection of marine turtles and is a high priority for the conservation of nesting marine turtle populations and their habitat;
- The capacity of organization and qualifications of key personnel to accomplish project objectives are evident from attached biographical sketch (CV);
- The goals are well defined, and are relevant to the project's statement of need;
- The objectives, methods and activities are well defined, described in detail, measurable, apply the best scientific and technical information available, and are realistic for the project's anticipated time frame;
- The proposal includes a well-organized timetable of activities, which can be accomplished during the project's anticipated timeframe;
- The expected products/outputs/outcomes are identified and enumerated, their impact on the resource is apparent, and they will be effectively distributed to resource managers, community members, researchers and other stakeholders, and the project activities have the potential to be sustained beyond the life of the grant;
- The monitoring and evaluation plans are well described, and are appropriate and adequate;
- The proposal adequately details coordination of project activities with similar, on-going or planned activities of other stakeholders, and conducts activities that are non-duplicative of other on-going activities;
- The budget line items are justified in the proposal narrative, appropriate, allowable and reasonable, and applicant and other counterpart cash and in-kind contributions are acceptable;
- The proposal is a catalyst for activities in a previously neglected area with potential significant conservation value;
- The proposal addresses an emergent issue with potential significant conservation value;
- The proposal addresses a conservation need identified by a specialist group, or by a regional, national or global strategy;
- The proposal conducts activities that will be harmonious with international, national and/or regional conservation priorities, action plans and/or strategies;
- The proposal provides training essential to the development of local capacity to implement conservation activities (*i.e.*, capacity building), and provides project management experience to local personnel, strengthening the local capacity to manage conservation programs;
- The proposal includes the participation of local people in the project activities;
- The proposal promotes networking, partnerships and/or coalitions;
- The proposal provides for the development of a demonstration activity that can be replicated for widespread use;
- Implement activities or provide benefits that have the potential to be sustained beyond the life of the grant;
- Maintains a positive record of accomplishment with Service based on previous grant support, if applicable, including timely submission of financial and performance reports and a summary of major activities and accomplishments of previous Service support in the Statement of Need section.

**Review and Selection Process:** The Division of International Conservation ranks proposals by scoring how well each proposal addresses the program priority areas and the requested elements.



For each proposal submission deadline there is one review by an evaluation panel. This evaluation panel consists of 5 to 6 federal reviewers selected from the USFWS and National Marine Fisheries Service with experience in international sea turtles conservation. Proposals are scored based on the criteria and priorities established and identified in Section I and VI in this NOFO. Based on ordinal scores 1- 3 those ranking highest and falling within the available funding for each of the two review periods are recommended by the panel for funding.

Prior to participating in any review or evaluation process, all staff and peer reviewers, evaluators, panel members, and advisors must sign and return to the program office point of contact the “Department of the Interior Conflict of Interest Certification” form. For a copy of this form, contact the Service point of contact identified in the Agency Contacts section below. Prior to award, the Service reviews the selected applicant’s statement regarding potential overlap or duplication in terms of activities, funding, or time commitment of key personnel and makes a determination regarding Service funding. Depending on the circumstances, modification of the application, or other pending applications, the Service might choose to not fund the proposed project.

Each fiscal year, for every entity receiving one or more awards in that fiscal year, the Service conducts a risk assessment based on eight risk categories. The result of this risk assessment is used to establish a monitoring plan for all awards to the entity in that fiscal year. For a copy of the Service’s risk assessment form, go to <https://www.fws.gov/grants/atc.html>.

Prior to approving an award with a Federal funding amount that exceeds or is expected to exceed the simplified acquisition threshold, as adjusted (see 2 CFR 200.88), the Service must review and consider any information about the applicant that is in the designated integrity and performance system accessible through SAM (currently FAPIIS; <https://www.fapiis.gov/fapiis/index.action>) to determine if, at a minimum, the information found in the system for the applicant demonstrates a satisfactory record of Federal award performance and integrity and business ethics (see 2 CFR 200.205(a)(2)). The Service must also report to FAPIIS if an applicant subject to this review is found not qualified for a particular award due to its prior record of integrity or performance under Federal awards (see 2 CFR 200.212).

## **VII. Award Administration**

**Award Notices:** Following review, applicants may be requested to revise the project scope and/or budget before an award is made. Successful applicants will receive written notice in the form of a notice of award document. Notices of award are sent to recipients by e-mail. If email notification is unsuccessful, the documents will be sent by courier mail (e.g., FedEx, DHL or UPS). Award recipients are not required to sign/return the Notice of Award document. Acceptance of an award is defined as starting work, drawing down funds, or accepting the award via electronic means. Awards are based on the application submitted to, and as approved by, the Service. The notice of award document will include instructions specific to each recipient on how to request payment. If applicable, the instructions will detail any additional information/forms required and where to submit payment requests. Applicants whose projects are not selected for funding will receive written notice, most often by email, within 180 days of the final review decision.

**U.S. Recipient Payments:** Prior to award, the Service program office will contact you/your organization to either enroll in the U.S. Treasury’s Automated Standard Application for Payments (ASAP) system or, if eligible, obtain approval from the Department of the Interior to be waived from using ASAP.

U.S. applicants subject to the SAM registration requirement (see Section III B.) who receive a waiver from receiving funds through ASAP must maintain current banking information in SAM. U.S. applicants

exempt from the SAM registration requirement who receive a waiver from receiving funds through ASAP will be required to submit their banking information directly to the Service program. However, ***do NOT submit any banking information to the Service until it is requested from you by the Service program!***

**Foreign Recipient Payments:** Foreign recipients receiving funds to a bank outside of the United States will be paid electronically through U.S. Treasury's International Treasury Services (ITS) system.

Foreign recipients receiving funds electronically to a bank in the United States will be paid by Electronic Funds Transfer (EFT) through the Automated Clearing House network. Foreign recipients who wish to be paid to a bank account in the United States must enter and maintain current banking information in SAM (see Section III).

The Notice of Award document from the Service will include instructions specific to each recipient on how to request payment. If applicable, the instructions will detail any additional information/forms required and where to submit payment requests.

**Transmittal of Sensitive Data:** Recipients are responsible for ensuring any sensitive data being sent to the Service is protected during its transmission/delivery. The Service strongly recommends that recipients use the most secure transmission/delivery method available. The Service recommends the following digital transmission methods: secure digital faxing; encrypted emails; emailing a password protected zipped/compressed file attachment in one email followed by the password in a second email; or emailing a zipped/compressed file attachment. The Service strongly encourages recipients sending sensitive data in paper copy to use a courier mail service. Recipients may also contact their Service Project Officer and provide any sensitive data over the telephone.

**Award Terms and Conditions:** Acceptance of a financial assistance award (i.e., grant or cooperative agreement) from the Service carries with it the responsibility to be aware of and comply with the terms and conditions applicable to the award. Acceptance is defined as the start of work, drawing down funds, or accepting the award via electronic means. Awards are based on the application submitted to and approved by the Service and are subject to the terms and conditions incorporated into the notice of award either by direct citation or by reference to the following: Federal regulations; program legislation or regulation; and special award terms and conditions. The Federal regulations applicable to Service awards are available on the Internet at <http://www.fws.gov/grants/>. If you do not have access to the Internet and require a full text copy of the award terms and conditions, contact the Service point of contact identified in the Agency Contacts section below.

#### **Recipient Reporting Requirements:**

**Final Reports:** Recipients are required to submit final financial and performance reports no later than 90 calendar days after the award period of performance end date or termination date, whichever comes first. For awards lasting 12 months or less, the final reports will be the only financial and performance reports required, except in unusual circumstances or if waived.

**Interim Reports:** For awards that last longer than 12 months, recipients are required to submit interim financial and performance reports no less frequently than annually and no more frequently than quarterly, except in unusual circumstances or if waived. Requiring a higher frequency of reporting than annual reporting will be based on the Service's assessment of higher or other unusual circumstance. Quarterly and semiannual interim reports are due within 30 calendar days of the reporting period end date. Annual interim reports are due within 90 calendar days of the reporting period end date.

Recipients must use the Standard Form 425, Federal Financial Report for financial reporting, available on the Internet at <https://www.gsa.gov/cdnstatic/SF425-V2.pdf?forceDownload=1>.

Performance reports must contain: 1) a comparison of actual accomplishments with the goals and objectives of the award as detailed in the approved scope of work; 2) a description of reasons why established goals were not met, if appropriate; and 3) any other pertinent information relevant to the project results.

**Significant Developments Reports:** Events that have significant impact upon the supported activity may occur between the scheduled performance reporting dates. In such cases, recipients are required to notify the Service in writing as soon as the following types of conditions become known:

- Problems, delays, or adverse conditions that will materially impair the ability to meet the objective of the Federal award. This disclosure must include a statement of any corrective action(s) taken or contemplated, and any assistance needed to resolve the situation.
- Favorable developments that enable meeting time schedules and objectives sooner or at less cost than anticipated or producing more or different beneficial results than originally planned.

The Service will specify in the Notice of Award document the report types and reporting frequency applicable to the award.

**Conflict of Interest Disclosures:**

Recipients must notify the Service Program Officer immediately in writing of any actual or potential conflicts of interest that may arise during the life of their Federal award. Conflicts of interest include any relationship or matter that might place the recipient, including their employees and subrecipients, in a position of conflict, real or apparent, between their responsibilities under this award and any other outside interests. Conflicts of interest include direct or indirect financial interests; close personal relationships; positions of trust in outside organizations; consideration of future employment arrangements with a different organization; and decision-making authority related to the award. Conflicts of interest are those circumstances real or perceived that would cause a reasonable person with knowledge of the relevant facts to question the impartiality of the recipient or the recipient's employees or subrecipients in matters pertaining to the award. Recipients must notify the Service in writing if any employees, including sub-recipient and contractor personnel, are related to, married to, or have a close personal relationship with any Federal employee in the program to which you are receiving funds or who otherwise may have been involved in the review and selection of the award. The term employee means any individual engaged in the performance of work pursuant to the Federal award. Failure to resolve conflicts of interest in a manner that satisfies the Service may result in any of the remedies described in [2 CFR 200.338 Remedies for Noncompliance](#), including termination of the award.

**Other Mandatory Disclosures:** Recipients and their sub-recipients must disclose, in a timely manner and in writing, to the Service or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting this award. Failure to make required disclosures can result in any of the remedies described in 2 CFR 200.338, Remedies for noncompliance, including suspension or debarment (See 2 CFR 200.113, 2 CFR Part 180, and 31 U.S.C. 3321).

**VIII. Agency Contacts**

Mr. Earl Possardt  
Marine Turtle Program Officer

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